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Message Text

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20
ACTION PM-07

INFO OCT-01 AF-10 ISO-00 NSC-10 SPC-03 SAM-01 SS-20 RSC-01

L-03 H-03 CIAE-00 INR-10 NSAE-00 MC-02 AID-20 IGA-02

EB-11 COME-00 TRSE-00 OMB-01 DRC-01 IO-14 NEA-11 PA-04

PRS-01 USIA-15 /151 W
---------- 100429
R 071547Z FEB 74
FM AMEMBASSY ACCRA
TO SECSTATE WASHDC 2480
INFO SECDEF WASHDC
DIA WASHDC
CINCEUR VAIHINGEN GERMANY

S E C R E T ACCRA 750

E.O. 11652: GDS
TAGS: MASS GH
SUBJ: ALLOCATION OF FY 1974 MAP

FROM THE AMBASSADOR

REF: A. STATE 23360 B. ACCRA 0485 27 JAN 73 C. DATT MSG
0147, 311626Z MAY 73

SUMMARY - CUT OF DOLLARS TEN THOUSAND IN GHANA GRANT AID
TRAINING PROGRAM FY 1974 DOES NOT GIVE FULL CONSIDERATION
TO IMPACT AND CONSEQUENCES OF SUCH ACTION ON GHANAIAN/AMERICAN
RELATIONSHIPS. THE MILITARY AS A DEFENSE FORCE HOLDS THE
TRAINING IN HIGHEST REGARD AND SORELY NEEDS THE ASSISTANCE
FOR OFFICERS WHO ARE MOVING INTO POSITIONS OF HIGHER
RESPONSIBILITY. AT THE SAME TIME, OUR REFUSAL TO EXTEND
MILITARY GRANT AID OR MILITARY SALES CREDITS LEAVES TRAINING
AS THE ONLY POSITIVE ELEMENT IN OUR RELATIONSHIP WITH THE
GHANA MILITARY ESTABLISHMENT. THE MILITARY AS A GOVERNMENT
(THE NRC) IS NOW TAKING DECISIONS WHICH WILL AFFECT OUR
BROADER INTERESTS IN DEBT SETTLEMENT, AVIATION NEGOTIATIONS
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AND GOVERNMENT PARTICIPATION IN AMERICAN BUSINESS. IT HAS,

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SENT A UNEF FORCE TO THE MIDDLE EAST IN SUPPORT OF OUR MAJOR
PEACE EFFORT THERE. A CUT IN TRAINING FUNDS WILL BE TAKEN AS AN
ACTION AGAINST THE NRC AND WILL BRING RESENTMENT AND DISILLUSION-
MENT AT A CRITICAL PERIOD IN OUR RELATIONS. THE PROPOSED REDUCTION
WILL ADVERSELY IMPACT DEFENSE INTELLIGENCE COLLECTION FUNCTIONS AND
RELATIONSHIPS. THE PROGRAM SHOULD BE REINSTATED TO DOLLARS
FIFTY THOUSAND. END SUMMARY

1. I READ STATE/DEFENSE MESSAGE (REF A) ALLOCATING FY 74 MAP
WITH REAL DISMAY. WHATEVER THE REASONS DICTATING THE FURTHER
CUT OF DOLLARS TEN THOUSAND IN TRAINING, IT IS IMPOSSIBLE FOR
ME TO BELIEVE THAT THEY INCLUDED A FULL CONSIDERATION OF EITHER
THE FACTORS INVOLVED IN THIS ACTION OR THE CONSEQUENCES WE
FORESEE IF THIS CUT IS MAINTAINED.

2. WE START WITH THE ELEMENTATL FACT THAT THE GHANA GOVERNMENT IS
A MILITARY REGIME. NOT ONLY HAVE FOUR OF THE TEN-MAN RULING NRC BEEN
TRAINED IN THE UNITED STATES, BUT THE REGIME PLACES EXCEPTIONAL
VALUE ON THIS TRAINING. IN THE EYES OF THE NRC, OUR TRAINING
IS A MAJOR ELEMENT IN MAINTAINING EFFICIENCY AND MORALE.
MOREOVER, OVER 100 OFFICERS ARE SERVING IN CIVILIAN ROLES IN
THE GOVERNMENT. OUR TRAINING IS DOUBLY NEEDED TO REPLACE THOSE
NOW OUTSIDE THE ARMED FORCES. FINALLY, THE REGIME REGARDS OUR
TRAINING PROGRAM AS A WEATHER VANE OF THE INTEREST ANDSOYMPATHY
OF THE U.S. TOWARD GHANA. A FURTHER CUT OF TWENTY PERCENT IN
OUR EXTREMELY LIMITED FUNDS (WE ALREADY TOOK A CUT OF TEN PER-
CENT IN PROGRAM FOR FY 1974), WILL BE GREETED WITHINCREDULITY
IN THE FIRST PLACE AND A MIXTURE OF RESENTMENT AND DISILLUSION-
MENT IN THE SECOND.

3. ONE BASIS FOR MY CONCLUSION LIES STRICTLY WITHIN THE MILI-
TARY EXPERIENCE ITSELF. WE HAVE OVER THE PAST YEAR TURNED DOWN
ALL OF THEIR REQUESTS FOR GRANT MILITARY ASSITANCE AND FOR MILITAY
CREDIT SALES. WE HAVE INSISTED ON THEIR PAYING THE TEN PERCENT
PORTION OF PRESENT TRAINING. WE REFUSED TO GIVE THEM SPECIAL
ASSISTANCE IN MATERIEL FOR THEIR UNEF FORCE AND TURNED ASIDE THEIR
REQUEST FOR OUR HELP IN TRANSPORTING THEIR MEN TO THE MIDDLE EAST.
EXCEPT FOR A MODEST CASH SALE OF RATIONS, A FEW JEEPS AND COOK
STOVES, OUR ONLY POSITIVE RESPONSE TO THE NEEDS OF A REGIME
WHOSE POWER BASE RESTS DIRECTLY ON ITS ARMED FORCES HAS BEEN
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OUR TRAINING PROGRAM. DO WE WANT TO ADD YET ANOTHER DISAPPOINTMENT
TO A MILITARY REGIME WHICH SO FAR HAS CONTRIBUTED TO OUR OB-
JECTIVES IN THE MIDDLE EAST WITHOUT ANY REAL HELP FROM US?

4. A SECOND BASIS FOR MY CONCERN IS POLITICAL. IT IS THIS
MILITARY AGOVERNMENT WHICH HAS TO TAKE DECISIONS IN OTHER
FIELDS AFFECTING OUR BROADER INTERESTS. THE GOG IS CLOSE TO
A RESPONSIBLE DECISION ON A DEBT SETTLEMENT WHICH IS BOUND TO

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BE UNPOPULAR AMONG THE ACTIVIST ELEMENTS OF THE COUNTRY. IT IS IN THE MIDST OF AVIATION NEGOTIATIONS IN WHICH THE WELFARE AND BUSINESS OF PAN AMERICAN ARE AT STAKE. IT IS LIKEWISE IN THE MIDDLE OF A POTENTIAL TAKEOVER OF AN AMERICAN FIRM, WHERE ONLY A DESIRE AT THE TOP OF THE GOVERNMENT TO STAY WITHIN THE FRAMEWORK OF ACCEPTABLE POLICY HAS SO FAR PREVENTED DE FACTO NATIONALIZATION. AND IN THE AREA OF ECONOMIC ASSISTANCE, ONLY THE BASIC GOODWILL OF THE REGIME HAS KEPT THINGS ON A FAIRLY EVEN KEEL DURING A PERIOD OF SUSPENSION OF OUR LOAN PROGRAM. DO WE REALLY WISH TO RISK AN ADVERSE OUTCOME OF THESE PROBLEMS BY CUTTING INTO THE ONLY ASSISTANCE THAT DIRECTLY APPLIES TO THE MILITARY?

5. A THIRD BASIS FOR MY CONCERN RELATES TO THE WORK OF THE DEFENSE ATTACHE, COLONEL DODDS. IT IS OBVIOUS THAT HIS ROLE IN UNDERSTANDING AND EVALUATING A MILITARY REGIME IS EXTREMELY IMPORTANT, TO SAY NOTHING OF HIS INTELLIGENCE COLLECTION FUNCTION FOR DOD. THE PRIMARY BASIS FOR HIS REALTIONSHIP WITH THE MILITARY IS THE TRAINING PROGRAM. IT HAS AFFORDED EXTENSIVE TRAVEL AND REPORTING OPPORTUNITIES IN THE PAST 18 MONTHS. CAN DID WISH TO UNDERMINE THIS ACTIVITY AND OUR EFFORTS BY A TWENTY PERCENT CUT FROM SUCH AN ALREADY SMALL AMOUNT? (COLONEL DODDS HAS AMPLIFIED THIS ASPECT OF THE PROBLEM IN A SPECIAL MESSAGE TO THE DIRECTOR OF DIA.)

6. A MEASURE OF MY PERSONAL VIEW OF THE MILITARY TRAINING PROGRAM IS REFLECTED IN PRELIMINARY DISCUSSIONS I HAVE HAD WITH THE DATT CONCERNING FORTHCOMING DISCUSSIONS AT USCINCEUR ON FY 75 PLANNING. BECAUSE OF THE CRUCIAL ROLE OF THIS TRAINING IN OUR RELATIONSHIP WITH THIS GOVERNMENT, AND BECUASE THE GHANAIAN MILITARY NOT ONLY VALUES THE TRAINING HIGHLY BUT MAKES GOOD USE OF IT, I HAD INSTRUCTED HIM TO PRESS FOR NEARLY DOUBLE THIS YEAR'S ORIGINAL ALLOCATION. IT HAD SEEMED LOGICAL TO ME THAT AN EIGHTY

THOUSAND TO A HUNDRED THOUSAND DOLLAR PROGRAM OF TRAINING NOT ONLY COULD BE ADVOCATED ON ITS MERITS BUT IT WOULD ALSO BE A MEANS OF HELPING AVOID CONFRONTATION OVER MILITARY GRANTS AND CREDIT SALES.

7. CONCLUSION: I THEREFORE RECOMMEND THAT THE GHANA ALLOCATION OF FY 1974 MAP BE REINSTATED AT DOLLARS FIFTY THOUSAND.
HADSEL

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